#### **FINANCIAL PLAN**

New York State uses a cash basis Financial Plan to report the amount of money that is collected and spent during the State fiscal year. Each year the Division of Budget develops a plan that shows proposed receipts and disbursements for the coming fiscal year. The plan is then submitted as part of the Executive Budget. It is revised subsequent to enactment of the budget to show the effect of the changes made by the Legislature to the Executive's original budget proposal. The plan is then updated quarterly to reflect actual experience and revised estimates.

#### General Fund

The Financial Plan divides receipts and disbursements into different fund types. The General Fund is the fund into which most State taxes are deposited and from which State Operations and the state share of local grants are disbursed. The General Fund provides for funding to programs that are not supported by dedicated fees and revenues.

The Executive proposes General Fund disbursements for State Fiscal Year (SFY) 2007-08 of \$53.3 billion, an increase of \$2.1 billion or 4.2 percent above SFY 2006-07. Local Assistance is projected at \$36.4 billion, a \$2.2 billion or 6.3 percent increase above SFY-2006-07 levels.

The Executive estimates General Fund receipts for State Fiscal Year (SFY) 2007-08 at \$52.7 billion, an increase of \$1.2 billion or 2.4 percent above SFY 2006-07; \$570 million lower in PIT, \$328 million higher in User Taxes,

\$306 million higher in Business Taxes, \$17 million lower in Other Taxes, \$186 million lower in Miscellaneous Receipts, \$121 million lower in Federal Grants, \$1.1 million higher in Transfers from other funds.

#### State Funds

State Funds, in addition to the General Fund, include non-federal Special Revenue Funds, Debt Service Funds, and Capital Project Funds.

The Executive proposes that in SFY 2007-08, State Funds disbursements increase by \$6.0 billion for a total of \$83.6 billion. This represents an increase of 7.8 percent over SFY 2006-07.

#### All Funds

All Governmental Funds is a term referring to all State government funds within the following fund types: General, Special Revenue, Capital Projects, Debt Service and Federal Funds.

The Governor proposes an All Governmental Funds budget of \$120.6 billion, an increase of \$7.1 billion or 6.3 percent over SFY 2006-07 estimates.

General State Charges is estimated at \$5.4 billion, an increase of \$261 million above the previous year. The spending will include \$1.2 billion in pension contribution, \$1.6 billion in employee healthcare insurance and \$1 billion in retiree health care insurance, and social security \$873 million.

## **Financial Plan**

SFY 2006-07 (Millions)

	General Fund	Special Revenue Funds	Debt Service Funds	Capital Project Funds	(MEMO) All Funds
Opening Balance	3,257	4,194	221	(604)	7,068
Receipts Disbursement Closing Balance	51,441 51,127 3,571	53,967 55,255 3,413	11,616 4,312 266	6,366 5,985 (492)	113,031 113,536 6,758

Figure 8

# **Financial Plan**

SFY 2007-08 (Millions)

(Millions)					
	General Fund	Special Revenue Funds	Debt Service Funds	Capital Project Funds	(MEMO) All Funds
<b>Opening Balance</b>	3,571	3,413	266	(492)	6,758
Receipts Disbursement	52,666 53,262	56,298 58,014	13,077 4,451	7,747 7,596	118,316 120,633
Closing Balance	2,975	1,963	298	(421)	4,815

Figure 9

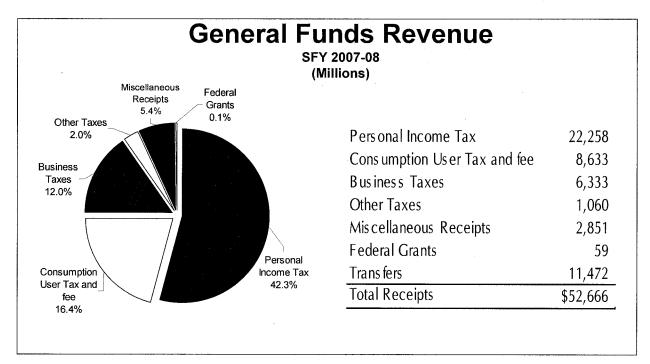


Figure 10

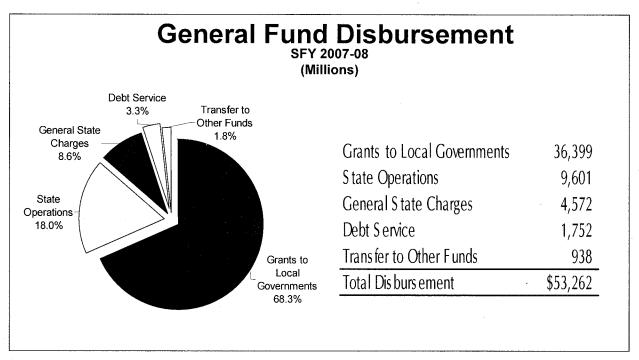


Figure 11

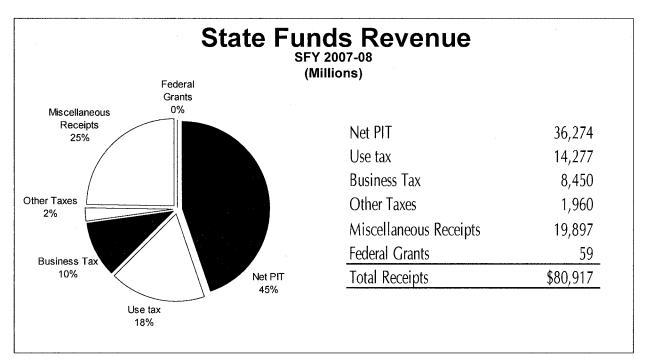


Figure 12

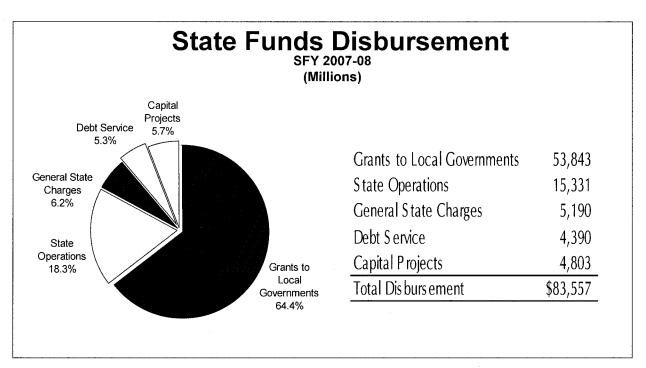


Figure 13

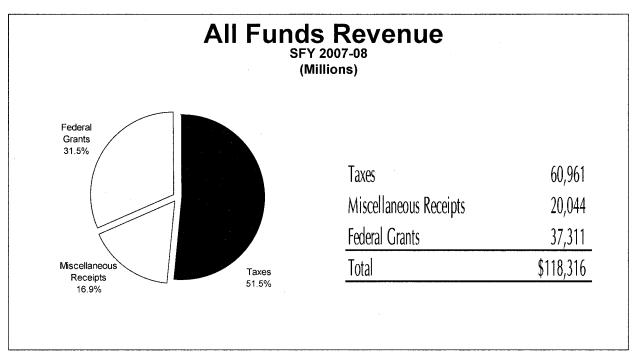


Figure 14

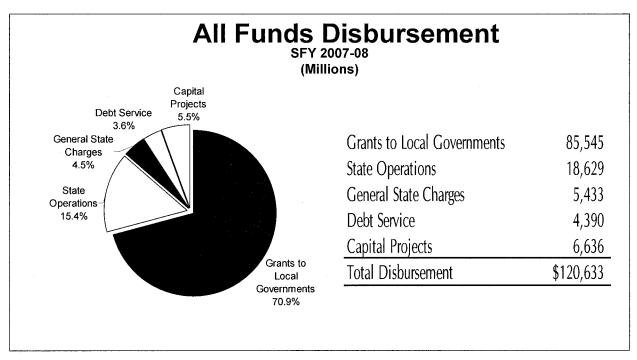


Figure 15

# **Closing Fund Balance**

General Fund closing fund balance will be made up of the General Reserve and the Restricted Reserve

General Reserve	2006-07	2007-08
Statutory Rainy Day Reserve Fund	1,025	1,025
Contingency Reserve Fund	21	21
Rainy Day Reserve	-	125
2005-06 Surplus	787	-
2006-07 Surplus	1,462	1,203
Debt Reduction Reserve	-	250
Restricted Reserve		
Community Projects Fund	276	351
Total	\$3,571	\$2,975

Figure 16

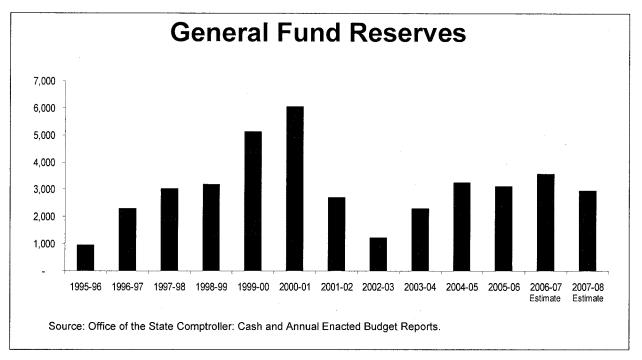


Figure 17

### Closing Fund Balance

The Executive's Financial Plan reflects a balanced budget for SFY 2007-08 with a projected surplus of \$1.2 billion.

#### General Fund Reserves

The Executive estimates the SFY 2007-08 General Fund closing balance will be \$2.97 billion, \$1,025 million in the Tax

Stabilization Reserve Fund, \$21 million in the Contingency Reserve Fund, \$125 million in the Rainy Day Reserve and \$351 million in Community Project Fund. The Tax Stabilization Reserve Fund is a constitutionally restricted fund that can only be used in the event of a revenue shortfall or deficit during a fiscal year.

## **Out-year Budget Gap**

(Millions)

### Size of the Gap in the General Fund

	2008-09	2009-10	2010-11
Revenue	54,537	57,154	59,762
Disbursement	57,396	62,204	66,474
Surplus/Deficit	(\$2,308)	(\$4,499)	(\$6,260)

Figure 18

### Out Year Gap

The Executive Budget forecast outyear gaps of \$2.3 billion in SFY 2008-09, \$4.5 billion in 2009-10 and \$6.3 billion in 20010-11. The Executive proposes to reduce his projected out year gaps by the following:

Restrain spending in fastest growing programs, particularly Medicaid; set aside \$1.2 billion from 2006-07 to be used in installments to help reduce the budget gap in 2008-09, 2009-10, and 2010-11; and a \$250 million Debt Service Reserve Fund.

The Financial Plan for SFY 2008-09, estimate \$54.5 billion in receipts and disbursement at \$57.4 billion, together with the utilization of \$551 million of prior year reserve, the Financial Plan anticipates the General Fund will close the fiscal year with a \$2.3 billion deficit.

The Financial Plan for SFY 2009-10 estimates receipts of \$57.2 billion and disbursement at \$62.2 billion, together with the utilization of \$551 million of prior year reserve, the Financial Plan anticipates the General Fund will close that fiscal year with a \$4.5 billion deficit.

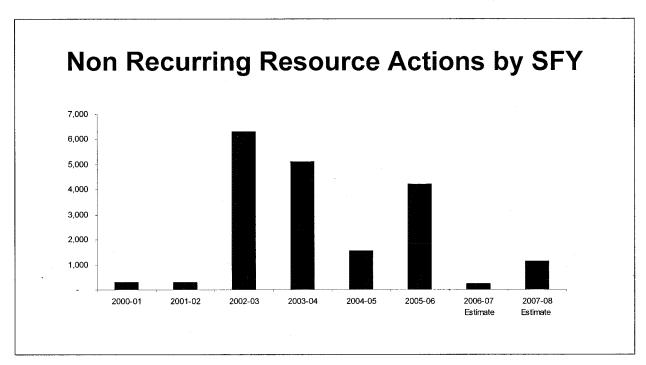


Figure 19

### Non-Recurring Action

The Executive proposes to use \$455 million in one time non-recurring actions and \$671 million of prior year surplus for a total of \$1.13 billion to support its operations. The Executive uses these one-shots to help pay for the \$250 Debt Reduction Reserve Fund to pay down high cost debt.

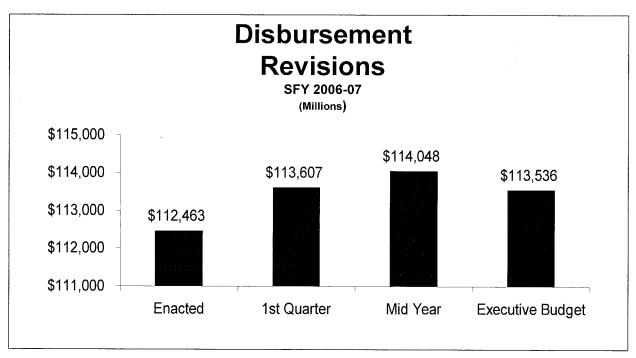


Figure 20

Executive Budget Financial Plan SFY 2006-07 (Millions)					
	Enacted	1st Quarter	Mid Year	Executive Budget	
Grants to Local Governments	80,370	81,321	81,665	81,248	
State Operations	17,886	18,029	1 <i>7,</i> 981	17,844	
General State Charges	5,277	5,229	5,185	5,172	
Debt Service	4,086	4,087	4,309	4,250	
Capital Projects	4,844	4,941	4,908	5,022	
Total Dis burs ement	\$112,463	\$113,607	\$114,048	\$113,536	

Figure 21

Table 5

#### PROPOSED DISBURSEMENTS BY PROGRAM CATEGORY **ALL FUNDS** (Dollars in Thousands) **Estimated Proposed** Amount Percent 2006-07 2007-08 Change Change Health & Social Welfare Medical Assistance 31,680,313 32,135,208 454,895 1.4% Income Maintenance 4.2% 3.444.868 3.588.964 144.096 Health 5,475,154 6,116,041 640,887 11.7% Other 5.303.932 5.569.762 265.830 5.0% Health - Total 45,904,267 47,409,975 1,505,708 3.3% Education School Aid 20,749,243 22,877,380 2,128,137 10.3% State University 5,568,872 6,071,136 502,264 9.0% City University 1,331,463 1,489,678 158,215 11.9% Other 3,795,319 3,799,237 3,918 0.1% **Education - Total** 31,444,897 34,237,431 2,792,534 8.9% Star Property Tax Relief 23.8% 3.996,000 4,948,000 952,000 Mental Health Mental Health 2,611,073 186,737 7.7% 2,424,336 **Developmentally Disabled** 3,153,740 3,352,231 198,491 6.3% Other 619,049 10.8% 558,745 60,304 Mental Health - Total 6,136,821 6,582,353 445,532 7.3% **Transportation** 6,267,265 7,189,698 922,433 14.7% **Public Protection** 4,804,151 4,660,568 (143,583)-3.0% **General Government** 8.8% 1,758,090 153,947 1,912,037 Parks and the Environment 1,213,685 1,202,766 -0.9% (10,919)**Econ Dev & Govt Oversight** 1,247,846 2,292,896 1,045,050 83.7% All Others Local Government Assistance 1,176,882 912,963 -22.4% (263,919)General State Charges/Misc 260,563 5.0% 5,172,215 5,432,778 Long Term Debt Service 3.3% 4,249,789 4,389,998 140,209 Other 164,630 (702,799)-426.9% (538, 169)All Others - Total 10,763,516 10,197,570 (565,946)-5.3% Total \$113,536,538 \$120,633,294 \$7,096,756 6.3%

Source: Executive Budget

SFY 2006-07 is adjusted for MA Cap/FHP Takeover and STAR Plus Program

Table 6

#### PROPOSED DISBURSEMENTS BY PROGRAM CATEGORY STATE FUND (Dollars in Thousands) **Estimated Proposed** Amount Percent 2006-07 2007-08 Change Change **Health & Social Welfare** Medical Assistance 12,295,757 12,451,879 156,122 1.3% Income Maintenance 868,503 988,964 120,461 13.9% Health 3,903,136 4,200,865 297,729 7.6% Other 2,528,261 2,756,281 228,020 9.0% Health - Total 19,595,657 20,397,989 802,332 4.1% Education School Aid 17,959,243 20,054,380 2,095,137 11.7% State University 5,385,082 5,866,324 481,242 8.9% City University 1,331,463 1,489,678 158,215 11.9% Other 2,853,892 2.837.518 -0.6% (16,374)**Education - Total** 27,529,680 30,247,900 2,718,220 9.9% Star Property Tax Relief 3,996,000 4,948,000 952,000 23.8% Mental Health Mental Health 1,903,151 2,032,093 128,942 6.8% Developmentally Disabled 1,112,825 1,245,831 133,006 12.0% Other 399,346 459,553 60,207 15.1% Mental Health - Total 3,415,322 3,737,477 322,155 9.4% **Transportation** 4,623,344 5,494,423 871,079 18.8% Public Protection 4,085,986 3,956,283 -3.2% (129,703)**General Government** 1,598,648 1,639,634 2.6% 40,986 Parks and the Environment 1,064,146 1,052,485 (11,661)-1.1% **Econ Dev & Govt Oversight** 1,149,263 2,194,609 1,045,346 91.0% **All Others** Local Government Assistance 1,176,882 912,963 (263,919)-22.4% General State Charges/Misc 4,936,479 5,190,477 253,998 5.1% Long Term Debt Service 4,249,789 4,389,998 3.3% 140,209 Other 101,326 (604,923)(706, 249)-697.0% All Others - Total 10,464,476 9,888,515 -5.5% (575,961) Total \$77,522,522 7.8% \$83,557,315 \$6,034,793

Source: Executive Budget

Table 7

#### PROPOSED DISBURSEMENTS BY PROGRAM CATEGORY **GENERAL FUND** (Dollars in Thousands) **Estimated Proposed** Amount Percent 2006-07 2007-08 Change Change Health & Social Welfare Medical Assistance 3.3% 8,689,920 8,975,836 285,916 Income Maintenance 868,503 988,964 120,461 13.9% Health 1,086,638 1,315,473 228,835 21.1% Other 2,224,551 2,429,547 204,996 9.2% 13,709,820 Health - Total 12,869,612 840,208 6.5% Education School Aid 14,575,981 15,879,380 1,303,399 8.9% State University 1,603,135 1,759,496 156,361 9.8% City University 991,663 1,049,178 57,515 5.8% Other 2,621,644 2,597,206 (24,438)-0.9% **Education - Total** 19,792,423 21,285,260 1,492,837 7.5% **Mental Health** Mental Health 1,576,707 1,688,452 111,745 7.1% Developmentally Disabled 10.9% 928,110 1,029,736 101,626 Other 342,781 394,080 51,299 15.0% Mental Health - Total 9.3% 2,847,598 3,112,268 264,670 **Transportation** 64,681 106,586 41,905 64.8% **Public Protection** 3.583.078 3,376,713 (206, 365)-5.8% **General Government** 978,629 989,843 11,214 1.1% Parks and the Environment 281,974 282,266 292 0.1% **Econ Dev & Govt Oversight** 330,774 395,264 64,490 19.5% All Others Local Government Assistance 1,176,882 912,963 (263,919)-22.4% General State Charges/Misc 4,351,465 4,572,050 220,585 5.1% Long Term Debt Service -0.6% 1,762,585 1,751,958 (10,627)Other 3,086,879 2,767,088 (319,791)-10.4%

10,377,811

\$ 51,126,580

10,004,059

\$ 53,262,079

Source: Executive Budget

All Other - Total

Total

-3.6%

4.2%

(373,752)

\$ 2,135,499

Table 8

General Fund I	Disbursemer	nt Projection	ıs	
(Do	llars in Millions	s)		
	2007-08	2008-09	2009-10	2010-11
Grants to Local				
Governments:	36,399	39,624	43,476	46,755
School Aid	15,879	16,660	18,095	19,685
Medicaid	8,443	9,958	11,421	12,162
Medicaid:Takeover Initiatives	974	1,348	1,898	2,453
Higher Education	2,360	2,422	2,477	2,504
Mental Hygiene	1,846	2,064	2,231	2,337
Children and Families Services	1,524	1,647	1,749	1,842
Temporary and Disability Assistance	1,397	1,428	1,424	1,420
Special Education- Categorical	1,025	1,083	1,145	1,210
Local Government Assistance	913	962	1,001	1,051
Public Health	697	744	724	734
Transportation	105	105	105	104
All Other	1,236	1,203	1,206	1,253
State Operations:	9,601	9,977	10,378	10,631
Personal Service	6,687	6,907	7,141	7,255
Non-Personal Service	2,914	3,070	3,237	3,376
General State Charges	4,572	4,962	5,358	5,666
Pensions	1,185	1,226	1,332	1,335
Health Insurance (Active Employees)	1,611	1,815	1,979	2,161
Health Insurance (Retired Employees)	1,023	1,153	1,260	1,378
All Other	753	768	787	792
Transfers to Other Funds:	2,690	2,833	2,992	3,422
Debt Service	1,752	1,719	1,716	1,765
Capital Projects	255	332	482	856
All Other	683	782	794	801
Total Disbursements	\$53,262	\$57,396	\$62,204	\$66,474
Annual Percent Change		7.8%	8.4%	6.9%